Notes on OPM's 2017 Sex Offenders Recidivism Study

Presented to the CT Sentencing Commission, May 25, 2017

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Sentencing Commission Presentation - 5/25/2017

FINDINGS

- Sex offenders are not a homogenous group; their crimes and motivations vary considerably as does the risk they present.
- Almost 40% of offenders charged with a sex crime are not convicted for a sex crime.
- Some sex offenders have significant criminal histories in addition to their sex-offense histories.
 For other sex offenders, their criminality is almost exclusively centered around sexual crimes.

FINDINGS

- Unlike other crimes, the number of offenders who are willing or capable of committing a sexual offense appears to approach a defined limit within the general prison population.
- In terms of general recidivism, sex offenders exhibit slightly lower rates of recidivism than non-sexoffenders.
- Sex offenders exhibit higher rates for committing new sexual offenses than non-sex offenders.

FINDINGS

 In terms of sexual recidivism, this study's findings closely mirrored findings in OPM's 2012 sex offender study.

		Arrest rate, new sex offense, non-	Arrest rate, new sex offense,	Conviction rate, new sex offense, non-	Conviction rate, new sex offense,	Incarceration rate, non-vioolent sex	Incarceration rate, non-vioolent sex
Group	Cohort size	violent	violent	violent	violent	offense	offense
Non-sex offender	9,930	1.2%	0.9%	0.5%	0.3%	0.4%	0.3%
Sex offender (1 criteria)	1,565	4.2%	2.3%	2.7%	1.3%	2.7%	1.5%
Sex offender (all criteria)	684	4.1%	2.2%	2.9%	1.2%	3.1%	1.8%

2011 cohort - Recidivism rates for new sexiual offenses

Note: Arrest and conviction data: CSSD, Sentence data: DOC - inconsistencies could not be resolved

2011 cohort - Recidivism rates for new sexiual offenses

		Arrest rate, new	Arrest rate, new	Conviction rate, new	Conviction rate,	Incarceration rate,	Incarceration rate,
		sex offense, non-	sex offense,	sex offense, non-	new sex offense,	non-vioolent sex	non-vioolent sex
Prior arrest for	Cohort size	violent	violent	violent	violent	offense	offense
Sex assault 1	527	2.9%	2.1%	2.1%	1.3%	1.9%	1.3%
Sex assault 2	394	3.8%	2.5%	2.3%	1.3%	3.6%	2.5%
Sex assault 4	377	3.4%	1.9%	2.1%	1.3%	2.7%	1.9%
Illegal sex. Contact	227	4.8%	4.8%	2.6%	2.6%	2.6%	2.6%
Public indecency	118	13.6%	5.9%	10.2%	4.2%	10.2%	4.2%
Patron. prostitute	81	6.2%	2.5%	4.9%	1.2%	2.5%	1.2%
Prost. Related	45	6.7%	0.0%	4.4%	0.0%	2.2%	0.0%
Child porn, possession	28	3.6%	0.0%	3.6%	0.0%	3.6%	0.0%

Note: Arrest and conviction data: CSSD, Sentence data: DOC - inconsistencies could not be resolved

SOME QUESTIONS

WHAT TO COUNT?

- General recidivism and
- Recidivism for new sexual offenses

WHO TO COUNT?

- Who is a sex offender?
- How will sex offenders be identified?
- What works with our population?

WHAT TO COUNT?

General Recidivism	Recidivsm for new sexual offenses
New arrests	New arrests for new sex offenses
New convictions	New convictions for new sex offenses
Returns-to-prison	New prison sentences for new sexual offenses
New prison sentences	
First event within 5 years	Any event within 5 years
All offenses	Sexual offenses, violent and non-violent

2011 cohort: 11,495 sentenced, male offenders who were released or discharged from prison during 2011. Data and assistance was provided by CT DOC, CSSD and the Connection Inc.

There is no average sex offender. The crimes sex offenders commit, the victims they choose, the degree of violence, coercion and manipulation they exhibit varies dramatically. So too does the risk they present to the general public.

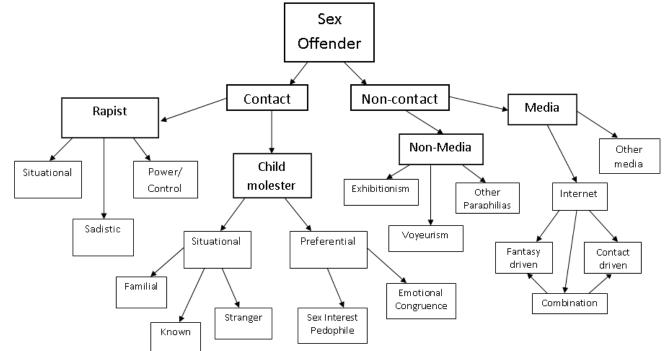


Chart produced by Dr. Randall Wallace, Center for the Treatment of Problem Sexual Behaviors

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In a 2012 study of sex offender recidivism, used OPM four criteria to identify sex offenders within a cohort of 14,398 male, sentenced prisoners who left prison during 2005.

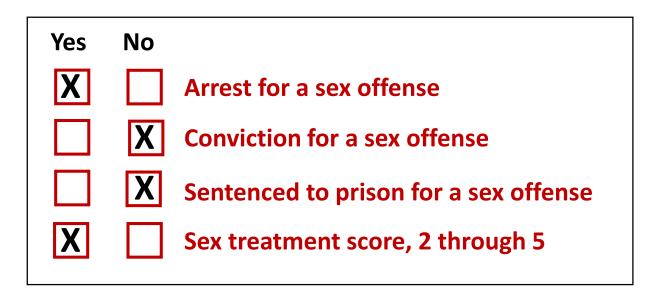
- 1. A prior arrest for a sex crime (1,395)
- 2. A prior conviction for a sex offense (890)
- 3. Completion of a prison sentence for a sex offense (746), or
- 4. A DOC Sex Treatment Score of 2 through 5* (1,229)

In this study we have modified the criteria used to identify sex offenders within the release cohort.

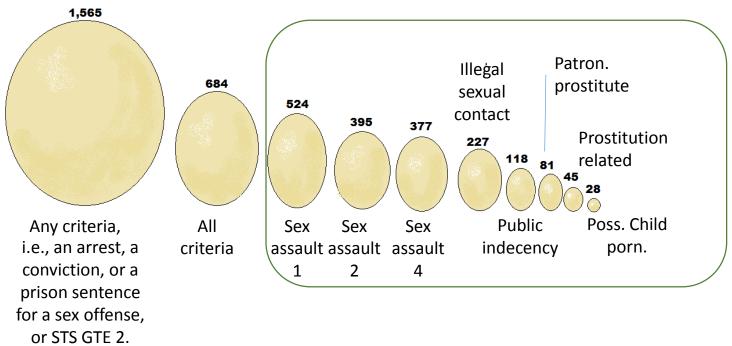
* The Sex Treatment Score (STS) is a 5-point rating used for population management by the CT DOC. An STS of 1 indicates no issues. A 2 is assigned to non-contact sex offenders. A 3 indicates a contact sexual offense with one victim. A 4 indicates a contact offense with more than one victim. A score of 5 indicates a sex offense featuring gratuitous violence or sadism.

This study used 4 overlapping criteria to identify sex offenders within the cohort

This example, below, identifies an offender with an arrest history for a sex crime but no conviction or DOC sentence history for a sex offense. The offender's STS, however, is greater than 1. There were 251 offenders in the cohort who met these exact criteria.



In addition to the four criteria used to identify <u>sex offenders</u> within the 11,495-man cohort, the study also included – for comparative purposes – breakouts of offenders who had ever been arrested for one of the following offenses:



Pre-release histories

<u>1,391</u> offenders out of the 11,495-man cohort had been arrested at least once and charged with a sexual offense prior to their 2011 release. Sexual assault 1 was the most common sexual offense charged at arrest.

	Charges at	Offenders
Offense group	arrest	(1,391)
Sex Assault 1	1,056	524
Sex Assault 2	891	394
Sex Assault 4	599	377
Illegal sexual contact	449	227
Sex Assault 3	289	179
Public indecency	221	118
Patronize prostitute	93	81
Chile porn poss.	69	28
Promote prost.	39	12
Voyeurism- related	38	7
Prostitution	33	33
Employ/entice minor	50	27
Total	3,827	

Aggregated arrest charged

<u>846</u> of these men were convicted for a sexual offense.

<u>772</u> had served, or were serving, a prison for a sexual offense.

<u>1,189</u> had a STS greater than 2.

Of the 3,827 charges for sexual offenses, filed at arrest, at least 767 were for crimes against minors.

100% 84% 81% %68 100% 71% 69% ■ No SO flags ■ Any SO flag ■ All SO flags 66% 80% 58% 48% 60% 46% 12% 36% 36% 37% 34% 35% 33% 33% 30% 29% 29% 26% 40% 23% 24% 23% 23% **19%** 18% 15% 12% 20% 0% 8 0% Weapon Stalk/strangle/harrass Sex crime any Sex registry Drug related Theft larceny DUI, intox or susp lic Burglary relatec Robbery related Public order Assault - felony Kidnap or unlawful restraint /threaten

Aggregated prior-arrest histories by sub-group

The chart shows the percentage of offenders who had been arrested for different types of crimes prior to their 2011 release from prison.

- Dark Blue: 9,930 offenders with no history of a sexual crime
- Pale green: 1,565 offenders with at least one flag indicating a sex offense
- White: 684 offenders with all four sex-offense criteria

				DUI,	Stalk/stra ngle/harr	
	Public	Drug	Theft	intox or	ass/threa	Burglary
	order	related	larceny	susp lic	ten	related
No SO flags	84%	71%	66%	46%	37%	36%
Any SO flag	81%	58%	60%	33%	42%	36%
All SO flags	69%	45%	48%	23%	34%	29%
		Assault -	Robbery	Kidnap or unlawful	Sex crime	Sex
	Weapon	felony	related	restraint	any	registry
No SO flags	35%	30%	24%	6%	0%	0%
Any SO flag	29%	33%	23%	18%	89%	12%
All SO flags	20%	26%	15%	19%	100%	23%

Aggregated prior-arrest histories by sub-group

- The non-sex-offender group (9,930 men) had the highest rates of arrests for 6 of the 12 crime types.
- The 1,565-man sex-offender group exhibited the highest arrest rates for stalking/strangling/harassment and felony assaults. This group tied with the non-sex group for percentage arrests from burglary.
- The 684 all flags group had the highest rates for kidnapping/unlawful restraint, sex offenses and sex registry offenses.

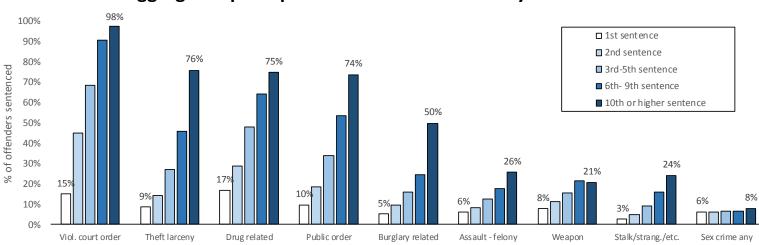
	•					-	-	•				
					Stalk/stra							
				DUI,	ngle/harr					Kidnap or	Sex	
	Public	Drug	Theft	intox or	ass/threa	Burglary		Assault -	Robbery	unlawful	crime	Sex
Prior arrests	order	related	larceny	susp lic	ten	related	Weapon	felony	related	restraint	any	registry
No SO flags	84%	71%	66%	46%	37%	36%	35%	30%	24%	6%	0%	0%
Any SO flag	81%	58%	60%	33%	42%	36%	29%	33%	23%	18%	89%	12%
All SO flags	69%	45%	48%	23%	34%	29%	20%	26%	15%	19%	100%	23%
					Stalk/stra							
Prior prison				DUI,	ngle/harr					Kidnap or	Sex	
sentences	Public	Drug	Theft	intox or	ass/threa	Burglary		Assault -	Robbery	unlawful	crime	Sex
served	order	related	larceny	susp lic	ten	related	Weapon	felony	related	restraint	any	registry
No SO flags	36%	47%	33%	30%	11%	20%	16%	13%	14%	1%	0%	0%
Any SO flag	41%	35%	32%	21%	13%	20%	11%	15%	13%	7%	49%	7%
All SO flags	31%	24%	22%	13%	10%	16%	5%	12%	8%	6%	99%	13%

Aggregated prior-arrest and sentence histories by sub-group

- The differences that were observed between groups in aggregated arrest histories generally carried through to the sentence history.
- The <u>any SO flag</u> group was closely aligned to the <u>No SO flag</u> group for burglary and robbery related offenses. The <u>any SO flag</u> group had slightly higher rates than the non-sex group for felony assaults and much higher rates for kidnap and unlawful restraint.

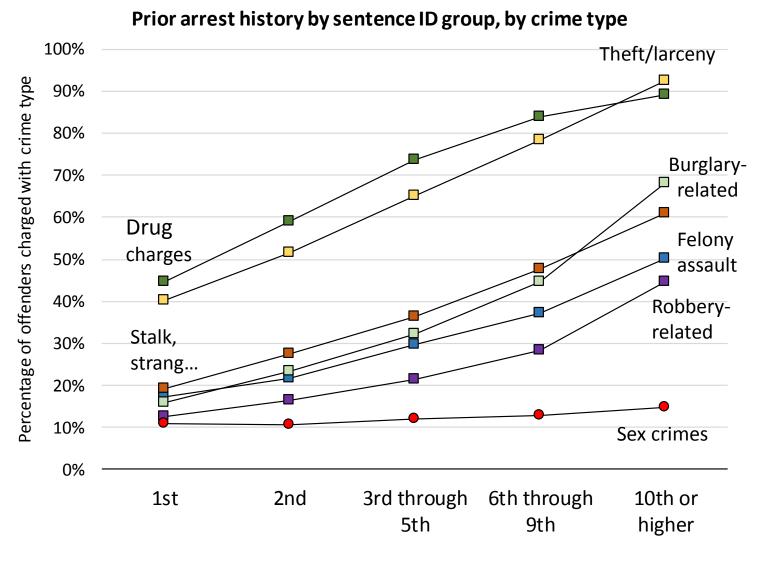
The 11,495-man cohort was segmented into roughly equal sized groups based on their DOC Sentence ID. Each offender's Sentence ID reflects the number of prison sentences, by docket, they've served.

* Sente	nces con	npleted	in 2011		
Total					10th or
cohort	First	Second	3rd to 5th	6th to 9th	higher
11,495	2,611	1,653	3,100	2,122	2,009
100%	23%	14%	27%	18%	17%



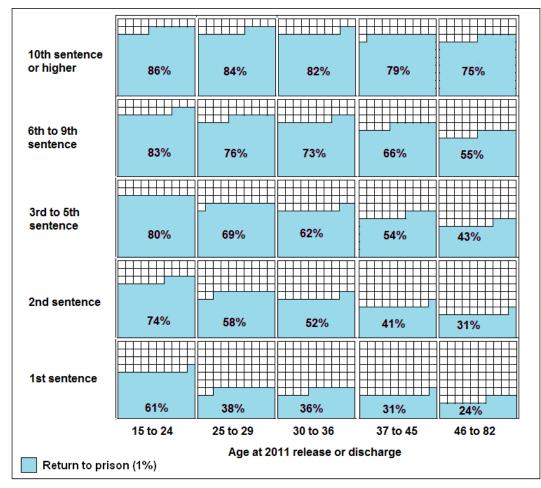
Aggregated prior-prison sentence histories by Sentence ID

Observe how as an offender's Sentence ID grows, so too does the likelihood that the offender will serve a prison sentence for a wider range of crimes.



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General recidivism – a reminder

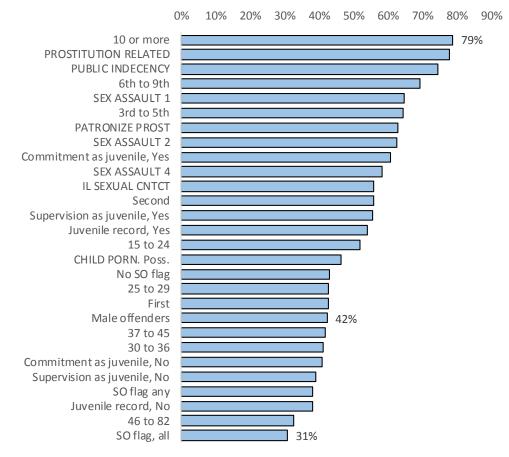


If there are no average prisoners, it is not practical to think in terms of an average recidivism rate.

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General recidivism – returns to prison

5-year return to prison rate, 2011 male cohort

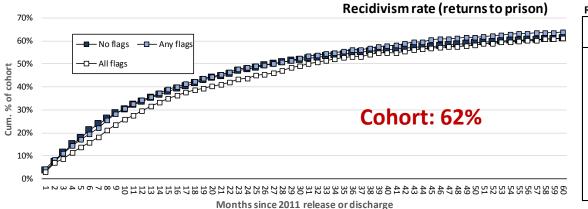


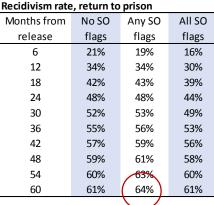
If there are no average prisoners, it is not practical to think in terms of an average recidivism rate.

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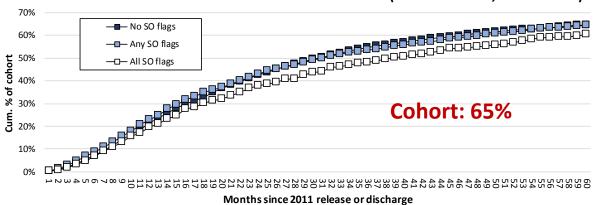
General recidivism - arrests and RTP

		Recidivism rate, new arrests					
80%	Recidivism rate (new arrests)	Months from	No SO	Any SO	All SO		
50%		release	flags	flags	flags		
70%		6	22%	20%	14%		
60%		12	39%	35%	26%		
to 50%		18	49%	44%	32%		
5 40%		24	56%	49%	37%		
5 20%		30	60%	54%	43%		
%30 ج		36	64%	58%	47%		
J 20%		42	66%	61%	51%		
10%		48	69%	64%	54%		
0%		54	70%	65%	56%		
	12234556788911111111111111111111111111111111111	60	72%	66%	58%		
	Months since 2011 release or discharge		\bigcirc				



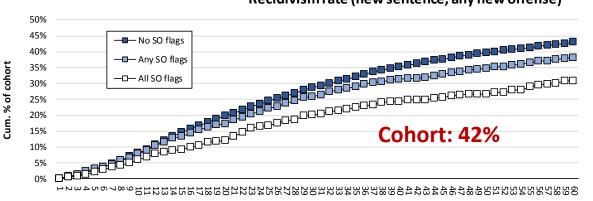


Gen. recidivism – conviction & prison



Recidivism rate (new conviction, new offense)

Recidivism rat	te, new coi	nviction	
Months from	No SO	Any SO	All SO
release	flags	flags	flags
6	7%	9%	7%
12	21%	23%	19%
18	33%	35%	30%
24	43%	43%	38%
30	49%	49%	44%
36	55%	54%	48%
42	58%	57%	52%
48	61%	60%	55%
54	63%	63%	58%
60	65%	64%	61%
	\bigcirc		



Recidivism rate (new sentence, any new offense)

Recidivism rate, new sentence

Ite ela Plotti	ate) nen	senteentee	
Months from	No SO	Any SO	All SO
release	flags	flags	flags
6	4%	4%	3%
12	11%	11%	8%
18	18%	16%	11%
24	24%	21%	16%
30	29%	26%	20%
36	33%	30%	23%
42	36%	32%	25%
48	39%	34%	27%
54	41%	36%	28%
60	(43%)	38%	31%
	$\overline{\nabla}$		

Months since 2011 release or discharge

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Gen. recidivism – conviction & prison

Cumulative new sentence rates, by group w/in 5 years of release from prison

					SEX	SEX	SEX		PUB	PAT.		POSS.
	Entire	No SO	Any SO	All SO	ASSAULT	ASSAULT	ASSAULT	ILL. SEX.	INDECEN	PROSTIT	PROST.	CHILD
	cohort	flag	flag	flags	1	2	4	CONTACT	CY	UTE	RELATED	PORN
Cohort size	11,495	9,930	1,565	684	524	394	377	227	118	81	45	28
Recidivsm rates	42%	43%	38%	31%	35%	36%	30%	29%	55%	46%	56%	7%

Cumulative new sentence rates, by group and crime type w/in 5 years of release from prison

						Stalk					Kidnap-		
	Cohort	Public	Drug	Theft,	DUI,	threat	Burglary		Assault-	Robbery	unlawful	Sex	Sex
	size	order	related	Larceny	Intox	harass	related	Weapon	felony	related	restraint	crime	registry
Entire cohort	11,495	11%	12%	10%	5%	4%	5%	4%	3%	3%	0%	1%	0%
No SO flag	9,930	11%	13%	10%	5%	4%	5%	4%	3%	3%	0%	0%	0%
Any SO flag	1,565	11%	8%	9%	3%	4%	4%	2%	3%	3%	1%	3%	3%
All SO flags	684	8%	6%	5%	2%	3%	1%	1%	1%	2%	1%	3%	(5%)
SEX ASSAULT 1	524	10%	8%	7%	2%	5%	3%	2%	2%	3%	1%	2%	4%
SEX ASSAULT 2	394	10%	8%	7%	3%	4%	5%	2%	2%	2%	1%	4%	3%
SEX ASSAULT 4	377	10%	5%	4%	2%	3%	3%	2%	2%	1%	0%	3%	3%
ILL. SEX. CONTACT	227	7%	5%	4%	4%	4%	2%	2%	2%	1%	0%	3%	(4%)
PUB INDECENCY	118	(21%)	4%	14%	1%	(8%)	4%	3%	(7%)	3%	(3%)	(10%)	3%
PAT. PROSTITUTE	81	11%	7%	15%	(5%)	1%	9%	1%	4%	0%	0%	2%	1%
PROST. RELATED	45	9%	(16%)	(36%)	0%	0%	9%	2%	4%	(7%)	0%	2%	0%
POSS. CHILD PORN	28	0%	0%	0%	0%	0%	0%	0%	0%	0%	0%	4%	0%

Recidivism – new sexual offenses

Offenders Offenders arrested for all Arrest rate for arrests for Arrest rate for violent* sexual all sexual violent* sexual new sexual **Cohort size** offenses offenses offenses offenses Total cohort 11,495 188 1.6% 122 1.1% No SO flag 9,930 123 1.2% 86 0.9% 2.3% Any SO flag 4.2% 36 1,565 65 All SO flags 678 28 4.1% 15 2.2% Prior arrest charge history Sex assault 1 524 15 2.9% 11 2.1% Sex assault 2 394 15 3.8% 10 2.5% Sex assault 4 377 3.4% 1.9% 13 7 Illegal sex. contact 227 4.8% 11 4.8% 11 5.9% 13.6% Public indecency 7 118 16 Patron. Prostitute 6.2% 81 5 2 2.5% Prostitution related 45 3 6.7% 0.0% 0 Chile porn poss. 28 3.6% 0 0.0% 1

New Arrests for Sex Offenses within 5 years of release from prison

* Violent sexual offenses do not include commercial sex crimes or morals charges.

Recidivism – new sexual offenses

		Offenders comnvicted for new sexual offenses	Offenders			
	Cohort size		Conviction rate for all sexual offenses	convicted for violent* sexual offenses	Conviction rate for violent* sexual offenses	
Total cohort	11,495	87	0.8%	50	0.4%	
No SO flag	9,930	45	0.5%	30	0.3%	
Any SO flag	1,565	42	2.7%	20	1.3%	
All SO flags	678	20	2.9%	8	1.2%	
Prior arrest charge histo	ory					
Sex assault 1	524	11	2.1%	7	1.3%	
Sex assault 2	394	9	2.3%	5	1.3%	
Sex assault 4	377	8	2.1%	5	1.3%	
Illegal sex. contact	227	6	2.6%	6	2.6%	
Public indecency	118	12	10.2%	5	4.2%	
Patron. Prostitute	81	4	4.9%	1	1.2%	
Prostitution related	45	2	4.4%	0	0.0%	
Chile porn poss.	28	1	3.6%	0	0.0%	

New Convictions for Sex Offensess within 5 years of release from prison

* Violent sexual offenses do not include commercial sex crimes or morals charges.

Recidivism – new sexual offenses

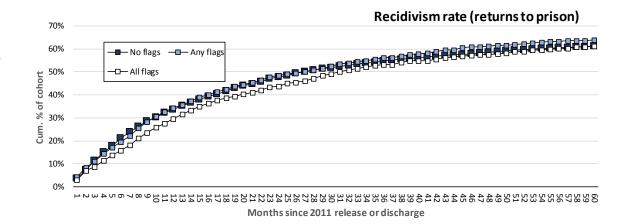
		Offenders sentenced to	Offenders			
			Incarceration rate	sentenced to prison	Incarceration rate	
		prison for new	for all sexual	for violent* sexual	for violent*	
	Cohort size	sexual offenses	offenses	offenses	sexual offenses	
Total cohort	11,495	78	0.7%	52	0.5%	
No SO flag	9,930	35	0.4%	28	0.3%	
Any SO flag	1,565	43	2.7%	24	1.5%	
All SO flags	678	21	3.1%	12	1.8%	
Prior arrest charge histo	ry					
Sex assault 1	524	10	1.9%	7	1.3%	
Sex assault 2	394	14	3.6%	10	2.5%	
Sex assault 4	377	10	2.7%	7	1.9%	
Illegal sex. contact	227	6	2.6%	6	2.6%	
Public indecency	118	12	10.2%	5	4.2%	
Patron. Prostitute	81	2	2.5%	1	1.2%	
Prostitution related	45	1	2.2%	0	0.0%	
Chile porn poss.	28	1	3.6%	0	0.0%	

New Prison Sentences for Sex Offensess within 5 years of release from prison

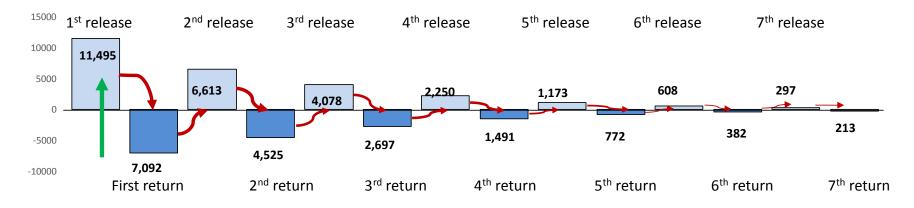
* Violent sexual offenses do not include commercial sex crimes or morals charges.

Although this study tracked offenders for 5 years, not every offender spent 5 years at liberty, where they were free to commit new offenses.

Many offenders spent a significant amount of the 5 years following their 2011 release in prison. Recidivism often means more than one return to the system.



Offenders returns-to-prison over 5 years, out to the 7th return, 2011 cohort



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	Offender	Offenders not	Offenders		Average prison	
	s in	returning to prison	returning	Total prison	days per	
	group	within 5 years	within 5 years	days post return	returnee	
2011 male cohort	11,495	4,405	7,090	3,679,579	519.0	
No SO flags	9,930	3,842	6,088	3,088,160	507.3	
Any SO flags	1,565	563	1,002	591,419	590.2	
All SO flags	684	265	419	264,501	631.3	
Arrest charges prior to 2011 release						
Sex assault 1	524	184	340	217,875	640.8	
Sex assault 2	394	147	247	157,781	638.8	
Sex assault 4	377	158	219	127,304	581.3	
III sex contsct	227	100	127	77,579	610.9	
Public indecency	118	31	87	47,255	543.2	
Patron. prost	81	30	51	21,867	428.8	
Prost. related	45	10	35	16,307	465.9	
Child porn poss.	28	15	13	4,456	342.8	

Cumulative prison bed days used by offenders returning within 5 years

High rates of incapacitation due to incarceration during the 5-year study window may contribute to the low, overall rates of recidivism for sexual offenses.